



ANTI-TRAFFICKING TECHNICAL ASSISTANCE

FIFTH QUARTERLY PROGRESS REPORT OCTOBER 1, 2005 – DECEMBER 31, 2005

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Executive Summary

Trafficking in persons is a crosscutting development challenge that affects a variety of issues including rule of law, health, human rights, anti-corruption, and gender. This multi-billion dollar per year travesty exists due to poverty, despair, war, and the prevalence of organized crime throughout the world, among others. As one of its many responses to this issue, USAID awarded the Anti-Trafficking Task Order (ATTO) to Chemonics International Inc. and its consortium partners on September 30, 2004. The purpose of the task order is to support USAID/Washington and field missions with technical assistance, support the Office of Women in Development (EGAT/WID), and initiate pilot projects in selected missions. As virtually every nation in the world is touched by this phenomenon, USAID is providing a worldwide response. This task order supports that worldwide response with technical assistance and this report details the assistance provided during the fifth quarter, October-December 2005.

USAID/Jamaica requested an anti-trafficking assessment to analyze the current situation and recommend the programmatic support necessary to assist the country's programmatic efforts. The assessment team conducted field work October 3-15, 2005. They made a number of recommendations including the support of civil society efforts with at-risks youths, vulnerable communities, parents and relevant professionals; support of efforts to combat gender based violence and provide gender equality; facilitation and establishment of an appropriate shelter; and strengthening the capacity of anti-trafficking state and NGO partners through exposure to regional professional networks and management skills training.

USAID/Dominican Republic (USAID/DR) requested an anti-trafficking assessment, which was conducted November 6 - 19, 2005. The purpose of the assessment was to carry out a review of the trafficking in persons (TIP) situation in the Dominican Republic, assess efforts and identify gaps in response to TIP, and provide recommendations for a possible programmatic response by USAID/DR. Some of the recommended programmatic responses include support for continued efforts by key civil society organizations to provide at-risks groups and vulnerable communities; promotion of anti-trafficking public awareness campaigns; and the development of a national referral mechanism.

At the request of USAID/Albania, an evaluation was conducted of the Mission's current anti-trafficking programs in Albania. These activities include The Albanian Initiative: Coordinated Action Against Human Trafficking (CAAHT), a three-year contract with Creative Associates International Inc. (CAII); and Transnational Action against Child Trafficking (TACT), a three-year cooperative agreement implemented by the Swiss NGO, Terre des hommes (Tdh) with the support of six donors. The main program impacts have been the infusion of funds and attention to AT efforts, the focus on government involvement in AT work at the national and local level, strengthened civil society on AT and associated issues, and a highlighted importance of monitoring and evaluation (M&E) on program work.

ATTO hired a consultant to complete the annual publication *Trafficking in Persons: USAID's Response* and writing of the report was underway during the quarter. The report will highlight the many countries USAID has undertaken anti-trafficking activities in during the last five years.

In other support efforts for the EGAT/WID office, ATTO continues to market the task order to missions worldwide, provide a quarterly calendar of events updated bi-weekly, and to follow informational sources on trafficking trends.

SECTION I

Background on Anti-Trafficking Task Order

As one of the many U.S. Government efforts to respond to the global trafficking issue, USAID awarded the anti-trafficking task order (ATTO), under the Women in Development IQC (WID IQC), to Chemonics International and its subcontractors, Creative Associates, the International Research and Exchanges Board, Charney Research and Partners of the Americas on September 30, 2004. The task order provides technical services to support USAID/Washington and field missions as they pursue anti-trafficking initiatives. The project has three major components:

- technical assistance to USAID field missions and operating units to strengthen the quality of their anti-trafficking programming and expand the agency's knowledge of trafficking issues;
- technical support for the Office of Women in Development (EGAT/WID) in its role as anti-trafficking coordinator; and
- initiation of pilot projects covering path breaking and high priority anti-trafficking issues in selected missions.

Technical assistance may range from simple research activities to the completion of field assessments that occur over a number of weeks.

The technical assistance under this task order supports the EGAT Bureau's strategic objective #8: *Gender considerations in USAID's development, humanitarian and transition work better reflected*. The technical services and activities will support both intermediate results in the EGAT/WID results framework:

- IR#1: New knowledge/information on gender issues generated and disseminated; and
- IR#2: Organizational and technical capacity to apply gender-responsive approaches increased.

The purpose of the technical assistance provided under this task order is to help field missions and USAID Washington operating units strengthen the quality of their anti-trafficking programs and to expand the Agency's knowledge of trafficking issues. Any USAID mission or other operating unit may request technical assistance and EGAT/WID, in consultation with regional bureaus, will determine which requests will be given priority. ATTO may conduct as many as twenty (20) technical assistance assignments for USAID field missions and operating units during the three-year task order period.

EGAT/WID coordinates the anti-trafficking work of USAID. This work includes preparing briefing papers, talking points and congressional testimony on trafficking for Agency leadership; sharing knowledge on trafficking issues and events throughout the Agency; and compiling and monitoring USAID anti-trafficking activities. Assistance through this task order supports EGAT/WID in effectively carrying out these tasks and fulfilling its roles as the anti-trafficking coordinator for USAID. This assistance includes the production of an annual publication on

USAID anti-trafficking initiatives, production of one to three additional publications on anti-trafficking topics including best practices and lessons learned, preparation of a quarterly anti-trafficking events calendar, production of electronic presentations, and research on trafficking issues.

From time to time USAID may want to undertake anti-trafficking activities that go beyond the strategic objectives of individual missions or that arise from emerging U.S. Government policy. Services from this task order provide USAID with the capability to initiate pilot projects with selected missions to address those needs. EGAT/WID, in collaboration with USAID/Washington regional bureaus, identifies missions interested in participating in pilot project activities. Chemonics then carries out an assessment mission to that country, prepares an action plan and then implements that plan. Action plans for pilot projects cannot exceed a two-year time span. Activities for pilot projects may address cross border issues, sex tourism, mapping victim vulnerability factors to provide an early warning system, campaigns to elevate the status of women in society, or other issues that may arise through assessment and implementation of this task order.

SECTION II

Project Activities

A. Technical Assistance to USAID Field Missions and Operating Units

The purpose of this technical assistance is to assist USAID field missions and USAID Washington operating units to strengthen the quality of their anti-trafficking programs and expand the Agency's knowledge of trafficking issues.

A1. Significant Quarterly Results

- √ Completion of anti-trafficking activity assessment for USAID/Jamaica
- √ Completion of anti-trafficking activity assessment for USAID/Dominican Republic
- √ Completion of anti-trafficking activity evaluation for USAID/Albania

A2. Activities Completed

Prompted by the US State Department's classification of Jamaica as a country failing to meet minimum standards to combat human trafficking, USAID/Jamaica requested an anti-trafficking assessment. This assessment analyzed the current situation and recommended the programmatic support necessary to assist the country's efforts at combating human trafficking. The assessment team, consisting of Gerry Ramos Bjallerstedt and Betty Blaine, conducted field work October 3-15, 2005. The team based their analysis on general background information and research from prior informational sources and interviews conducted during a two-week time span with over 30 persons.

The Jamaica assessment identified the following:

- Jamaica is a country of origin, transit and destination in the trafficking of persons, particularly children, both foreign and national victims;
- Persons are trafficked for the purpose of exploitation including prostitution, child pornography, domestic servitude and child labor;
- Persons at risk include youths in socio-economically impoverished communities located near tourist destinations and in urban Kingston;
- Root causes (push-factors) continue to create fertile ground for probable increase in victims falling prey to trafficking activities;
- The current victim identification system is inadequate and the assistance referral process for victims does not yet exist;
- Possibility for an increase on the demand side (pull-factor) due to upcoming open-door migration policy in the region;
- Lack of successful prosecutions allow for human trafficking in Jamaica to remain a "low risk—high profit" organized crime activity.

Based on an analysis of current programming and future needs, the assessment team made a number of recommendations including the support of civil society efforts with at-risks youths, vulnerable communities, parents and relevant professionals; support of efforts to combat gender based violence and provide gender equality; facilitation and establishment of an appropriate shelter; and strengthening the capacity of anti-trafficking state and NGO partners through exposure to regional professional networks and management skills training. Other recommendations including building the capacity of law enforcement and legal professionals through specialized sustainable trainings and developing a National Referral Mechanism.

The assessment recommended sensitizing ministries and other Mission partners about sexual slavery and child labor, which should translate into policy, guidelines and programs to improve education and the health of poor youth and the most vulnerable groups in Jamaica. Possibilities for cross cutting rule of law projects include anti-trafficking legal reform; training of prosecutors, judges and lawyers; capacity building of watchdog advocacy groups and human rights organizations; sensitization of the police and parliamentarians; and technical assistance to the Ministry of Justice, Ministry of National Security and the National Taskforce. The Mission's range of development activities and partners provide an added opportunity to further mainstream counter trafficking activities throughout the various disciplines.

The Dominican Republic is recognized as a country of origin, transit and destination in human trafficking for the exploitative purposes of commercial sex, forced labor, organ sale, pornography, domestic servitude and forced marriage. In June of 2005, the U.S. State Department ranked the Dominican Republic on the Tier Two Watch List of countries. To address the situation USAID/Dominican Republic requested an anti-trafficking assessment, which was conducted by consultants Gerry Ramos Bjallerstedt and Gladys Pinyero, with field work occurring November 6 - 19, 2005. The purpose of the assessment was to carry out a review of the scope of the trafficking in persons in the Dominican Republic, assess efforts and identify gaps in response to TIP, and provide recommendations for a possible programmatic response by USAID/DR.

The assessment team conducted a literature review, followed by two weeks of field work in the Dominican Republic, conducting over thirty interviews with government, CSOs, and international organizations. Based on the information obtained and an analysis of the situation, the following programmatic responses were proposed:

- Support continued efforts by key civil society organizations to provide at-risks groups and vulnerable communities with anti-trafficking awareness raising
- Promote anti-trafficking public awareness campaign
- Strengthen the national committee (CIPROM) by developing national referral mechanism
- Provide capacity-building for the only operational CSO-managed shelter for trafficked victims
- Empower law enforcement and legal professionals through specialized sustainable trainings
- Address root causes by integrating anti-trafficking awareness raising into the strategic objective activities under implementation by the Mission
- Ensure greater allocation of state funds for anti-trafficking responses

At the request of USAID/Albania, an evaluation was conducted on the Mission's current anti-trafficking programs in Albania. These activities include The Albanian Initiative: Coordinated Action Against Human Trafficking (CAAHT), a three-year contract with Creative Associates International Inc. (CAII); and Transnational Action against Child Trafficking (TACT), a three-year cooperative agreement implemented by the Swiss NGO, Terre des hommes (Tdh) with the support of six donors. The evaluation was comprised of three stages: 1) literature review and fieldwork preparation; 2) fieldwork in-country; and 3) report preparation.

In terms of USAID/Albania's anti-trafficking programs, the main overall program impacts have been the infusion of funds and attention to AT efforts, the focus on government involvement in AT work at the national and local level, strengthened civil society on AT and associated issues, and a highlighted importance of monitoring and evaluation (M&E) on program work. Program impact has been limited, to varying degrees, by aspects of the M&E systems and gaps in strategic coordination among TACT, CAAHT and existing networks.

Some of the issues that remain to be addressed and recommendations for future programming included:

- Addressing trafficking within the framework of social protection
- Sustainability of anti-trafficking efforts as well as an effective exit strategy
- Urgent need for development of case management protocols as well as standards of care
- Further strengthening and tailoring of M&E efforts
- Need for increased coordination between anti-trafficking organizations and programs
- Increased attention for Roma and Egyptian minorities in AT efforts

Wendy Blanpied, project officer, assisted the EGAT/WID office Director, Kathy Blakeslee in completing an assessment of the IJM anti-trafficking program in Cambodia from November 1-11, 2005.

During the quarter, ATTO worked closely with the Nicaragua and Ecuador missions to select consultants, determining timing, and review scopes of work for the upcoming assessments. ATTO also reviewed and commented on the Indonesia scope of work and suggested a qualified consultant for the mission's consideration.

A3. Major Activities Planned and Underway

ATTO will complete assessments in Nicaragua, Ecuador and Indonesia during the next quarter.

B. Support for the Office of Women In Development in its Role as Anti-Trafficking Coordinator

EGAT/WID, as the coordinator for all USAID anti-trafficking efforts, is called upon to provide information and support to all USAID units. The technical assistance under this task order will provide the tools necessary to ensure seamless coordination and effective dissemination of anti-trafficking materials and information.

B1. Significant Quarterly Results

- ✓ Consultant hired to write annual publication - *Trafficking in Persons: USAID's Response*
- ✓ Proposed Cover Photos Presented for annual publication - *Trafficking in Persons: USAID's Response*
- ✓ Quarterly events calendar updated and distributed on a bi-weekly basis
- ✓ Marketing of task order to various missions
- ✓ E & E Workshop Report finalized
- ✓ ATTO Annual Report completed

B2. Activities Completed

Beginning in 2001, EGAT/WID has produced the publication entitled "Trafficking in Persons: USAID's Response." This annual publication summarizes USAID's work in anti-trafficking and is designed for use by a wide variety of audiences including USAID, other USG agencies, Congress, the NGO community and the general public. The report is short, but targeted, in order to encourage its use by policy level individuals. ATTO hired a consultant to complete the annual publication and writing of the report was underway during the quarter. The report will highlight the many countries USAID has undertaken anti-trafficking activities in during the last five years. The report features activities in each of the regions where USAID works including Europe and Eurasia, Asia Near East, Africa, and Latin America and the Caribbean. The report will use last year's formatting with a new cover photo, in compliance with USAID branding requirements. Five different covers were submitted to USAID for their consideration.

ATTO continues to update and provide a quarterly events calendar to USAID on a bi-weekly basis. The calendar focuses on specific anti-trafficking activities and reports, including links to website information about events worldwide. This calendar keeps USAID and its partners well informed about anti-trafficking events on a regular basis.

On December 22, 2005, the U.S. Senate passed H.R. 972, the 2005 Trafficking Victim Protection Reauthorization Act, sponsored by Rep. Chris Smith. This act will now go to President Bush for signature. The bill seeks to strengthen anti-trafficking efforts at home and abroad, with a particular focus on the need to reduce the demand for trafficking victims.

The ATTO continues to monitor, and inform the EGAT/WID office of, the progress of the Trafficking Victims Reauthorization Act, H.R. 972. ATTO also monitors publications, internet resources, and other informational sources to stay abreast of trafficking trends, informing the EGAT/WID office of relevant information.

The schedule of regular bi-weekly meetings continued between the Chief of Party and the ATTO Chief Technical Officer. These meetings have proven very beneficial to ensuring that project activities flow smoothly. Additionally,

the ATTO team continues their bi-weekly meetings to monitor project activities and ensure timely completion of all reports and requests for assistance.

ATTO submitted an extensive workshop report for the Europe and Eurasia anti-trafficking workshop, held in August 2005. The report covered all aspects of the proceedings and contained a number of annexes. This report memorializes the workshop proceedings and serves as a

valuable resource for participants and others working to combat trafficking in the E & E region. The report was reviewed by members of the E & E Bureau and the EGAT/WID office for comment and further refinement before being finalized.

ATTO completed its annual report for the first year of the task order (October 1, 2004-September 31, 2005). The report provided the significant results to date, major activities planned and underway, success stories, challenges, and work plan adjustments. The report also provided background on the task order and a timeline of activities for the next year.

ATTO continued to market the task order through e-mail contacts with mission personnel, providing brochures on services available and detailed information on the assessment process. ATTO also made several presentations to the various regional divisions at Chemonics to encourage employees to distribute project information and to obtain additional mission contacts. ATTO developed a brief but targeted marketing plan during the quarter, designed to increase use of the task order services. ATTO will continue to follow this plan and reach out to missions in need of technical support.

B3. Major Activities Planned and Underway

ATTO will complete and distribute the annual publication *Trafficking in Persons: USAID's Response*. ATTO will continue to market its services to mission personnel through personal contacts and e-mail communications, focusing on Africa and Asia.

C. Pilot Projects

ATTO will develop pilot activities to respond to needs that may arise from an assessment or in response to emerging U.S. Government policy. These activities may reach beyond the strategic objectives of individual missions, such as cross border anti-trafficking initiatives. Pilot activities will allow USAID to respond quickly to emerging priorities in the U.S. Government and provide appropriate activities to enhance those priorities.

ATTO anticipates developing pilot activities later as priorities emerge and in response to needs identified through assessment activities or mission request.

SECTION III

Performance Monitoring

ATTO developed the following strategic framework to support the strategic objectives and intermediate results of the EGAT Bureau's results frameworks. ATTO reports achievements for the anti-trafficking task order using the following indicators:

► SO #8: Gender Considerations in USAID's Development, Humanitarian and Transition Work Better Reflected

▲ IR #1: New knowledge/information on trafficking issues generated and disseminated

Indicator 1 – number of activities or new sources of information developed to increase the level of knowledge on trafficking issues

Indicator 2 – number of anti-trafficking activities implemented that break new ground, build on other USAID work, have potential regional benefit or make an important contribution to USAID/USG anti-trafficking efforts

▲ IR #2: Organizational and technical capacity to implement anti-trafficking initiatives increased

Indicator 1 – number of changes to national law or ratification/accession to international instruments that help combat trafficking

Indicator 2 – number of missions or USAID operating units that identify and develop activities to fight trafficking

Indicator 3 – number of missions or USAID operating units that develop policies, strategies or indicators on trafficking

Indicator 4 – number of evaluations of existing anti-trafficking activities

During this quarter, ATTO completed four activities that support indicators under the performance-monitoring plan, one under IR #1 and three under IR #2. Under IR #1, which reports on the generation and dissemination of new knowledge or information, ATTO completed the report for the E & E Regional workshop held in Romania. This was the first regional trafficking conference for the E & E Bureau and this reports highlights success stories, lessons learned, and valuable resources to combat trafficking.

ATTO completed three activities that support IR #2, organizational and technical capacity to implement anti-trafficking initiatives increased. ATTO completed an evaluation of USAID/Albania's two main anti-trafficking projects and completed anti-trafficking assessments for USAID/Jamaica and USAID/Dominican Republic.

Achievements for the fifth quarter include the following:

Indicator	Number	Activity
IR#1- <i>Indicator 1</i> – number of activities or new sources of information developed to increase the level of knowledge on trafficking issues	One	Completion of E & E Anti-trafficking workshop report
IR#2- <i>Indicator 4</i> Number of evaluations of existing anti-trafficking activities	Three	Conducted three anti-trafficking assessments – Albania, Jamaica and the Dominican Republic